Public Document Pack



ADVANCE PUBLICATION OF REPORTS

This publication gives five clear working days' notice of the decisions listed below.

These decisions are due to be signed by individual Cabinet Members and operational key decision makers.

Once signed all decisions will be published on the Council's Publication of Decisions List.

1. ENFIELD TOWN GROUND LEASE PEARSONS (Pages 1 - 16)





London Borough of Enfield

Report Title	Enfield Town Ground Lease Pearsons		
Report to	Cllr Leaver – Cabinet Member for Finance and		
	Procurement		
Cabinet Member	Cllr Leaver – Cabinet Member for Finance and		
	Procurement		
	Cllr Anyanwu – Cabinet Member for Public Spaces,		
	Culture and Local Economy		
Executive Director	Fay Hammond, Executive Director of Resources		
/ Director	Nick Denny, Director of Property		
Report Author	Nick Denny <u>nick.denny@enfield.gov.uk</u>		
Ward(s) affected	Town and Grange Park		
Key Decision	KD 5700		
Number			
Classification	Part 1 & 2 (Para 3)		
	·		
Reason for	Information relating to the financial or business affairs of		
exemption	any particular person (including the authority holding		
	that information).		

Purpose of Report

- 1. This report seeks approval to finalise terms for a variation to the leasing arrangements on Pearsons department store involving a surrender of its existing lease and a grant of a new lease to include additional areas.
- 2. Further, to create a pathway to enter into negotiations with Deutsche Bankowned DWS Asset Management as the long leaseholder of Palace Gardens, to enable regeneration of the Enfield Town shopping centre in the future.

Recommendations

- I. Agree to enter into a tripartite agreement with DWS GRUNDBESITZ GMBH(DWS) and Pearsons (Enfield) Ltd (Pearsons) for the surrender of Pearsons' existing leases and an agreement for lease of the Pearsons store to Pearsons for a term of 230 years to be coterminous with the Palace Exchange lease to facilitate the remodelling of their department store, and to enable development and regeneration, as detailed in Part II.
- II. Delegate authority to the Director of Property, in consultation with the Cabinet Member for Finance and Procurement to finalise negotiations and agree commercial terms for the legal agreements mentioned in recommendation I and to proceed to enter into those agreements. (Drafts of which are included as Confidential Appendix A)
- III. Note options and work to date on the town centre regeneration plans.
- IV. To note that all agreements to be entered into as contemplated by this report are to be approved by Legal Services on behalf of the Director of Law and Governance.

Background and Options

- 3. This paper sets out the proposals that will facilitate further enhancements to the Pearsons department store and enable the thriving business to enhance its first-class retail offer within our town centre. The paper also highlights that this a future enabler in relation to the Palace Gardens shopping centre that is designed to enable the shopping centre to continue to meet the aspirations of the Enfield Town Vision to create a vibrant modern town centre.
- 4. The grant of the proposed new lease to Pearsons will enable them to undertake proposed works to enhance their department store. It is envisaged that this in turn will enable a wider framework with DWS to be delivered in respect of the shopping centre, subject to terms being negotiated in the future and a report brought to Cabinet for its approval.
 - Enfield Town Centre is dominated in retail terms by two main shopping centres, Palace Gardens and Palace Exchange. The Council owns the freehold of the land on which they were built and both shopping centres are held via long leaseholds by DWS.
- 5. Palace Gardens has a complex lease having been developed in the 1980s via a joint venture between the Council and Norwich Union. The lease is for a term of 99 years from March 1983 with an option for a further 26-year extension, thus expiring no later than March 2108 (c.85 years remaining). The site is permitted to be used only as a high-class shopping centre for retail purposes.
- 6. The lease of Palace Exchange is for a term of 230 years expiring in 2254. The Council derives no income from this.

In summary, the Council owns freehold ownerships over much of Enfield Town Centre. This is subject to three key long leasehold interests. Please see the map in Appendix 1 detailing the areas:

- i. Enfield Palace Exchange Shopping Centre leased until September 2254, at a peppercorn rent.
- ii. Enfield Palace Gardens Shopping Centre leased until March 2108. The income is comprised of a ground rent plus, complex geared income arrangement; and
- iii. Part of Pearsons Department Store (Pearsons) the majority is held freehold by Pearsons, small parts are subject to various leases from the Council and DWS, with different expiry dates, the earliest expiring 2082
- 7. These interests, set out in paragraph 7, comprise the majority of Enfield Town centre's retail offer and therefore present an opportunity to enable regeneration of Enfield Town centre in line with the Town Centre Action Plan and Adopted Enfield Town Masterplan (2018).

- 8. Pearsons is recognised as a key anchor store in our successful town centre and has accrued various rights for access, services and parking amongst others, some express and some implied. In order to enable regeneration, it is proposed that Pearsons surrenders any such express or implied rights in the town centre and its existing leases in return for a a new lease (areas shown in Appendix 2), which will now include an area under the first floor overhang and will enable a new, modern shop frontage in the shopping centre to be constructed, in-store improvements to be made, and new brands brought into the store, all at Pearsons' cost (Pearson's Works)
- 9. Officers and their consultants have been in discussion with Pearsons and DWS with the aim of simplifying the current lease structures and putting in place a modern lease arrangement between the Council and Pearsons. The new lease would be granted following completion of Pearson's Works and would be coterminous with the Palace Exchange lease.
- 10. This department store enhancement links to the Enfield Town centre plan and supports the overall Enfield Town vision to create a vibrant modern town centre.
- 11. A framework for delivery of the wider shopping centre with current owners DWS will be brought for approval at a future date when options are further progressed and clearer. Any meaningful regeneration in the town centre will be subject to planning permission being sought and granted.

Preferred Option and Reasons for Preferred Option

- 12. The Council's options are:
 - i. Agree the new lease structure with Pearsons.
 - ii. Do nothing.
- 13. The preferred option is Option i. This accords with the Council's objectives to enable regeneration in the town centre and encourages Pearsons to invest in a new shop front, new brands, and an improved retail offer.

Relevance to Council Plans and Strategies

Financial Implications

14. Covered in Part II

Legal Implications

- 15. Section 123 of the Local Government Act 1972 gives a power of sale or leasing to Councils. Pursuant to this section, the Council has a statutory duty to achieve best consideration (save for tenancies of less than seven years). Flexibility is afforded by virtue of the General Disposal Consent 2003, which permits the Council to dispose of land at less than its market value, without the need to seek specific permission from the Secretary of State, provided that (i) the purpose for which the land is to be transferred is likely to contribute to the 'promotion or improvement' of the economic, social, or environmental well-being of the area; and (2) the difference between the market value of the land and the actual price paid for the disposal (if any), is not more than £2,000,000.
- 16. Any disposal of property must also comply with the Council's Constitution, including its Property Procedure Rules which set out mandatory procedures regarding (amongst other things) the acquisition, management and disposal of property assets.
- 17. Section 111 of the Local Government Act 1972 gives a local authority power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive to or incidental to the discharge of any of its functions.
- 18. The Council also has a general power of competence under section 1(1) of the Localism Act 2011 to do anything that individuals may do, provided it is not prohibited by legislation. A local authority may exercise the general power of competence for its own purpose, for a commercial purpose and/or for the benefit of others. This power encompasses the power for the Council to enter into contracts,
- 19. Any legal agreements arising from the matters described in this report must be approved by Legal Services on behalf of the Director of Law and Governance

Equalities Implications

20. There are no equalities implications.

Pro	perty	Imp	olic	atic	ns
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Director of Property

21. These are all highlighted in the Part I & II of the main report.

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Appendices

Appendix 1 – land proposal extension diagram

Appendix 2 – Proposes land alteration diagram

Part 2 report/ confidential appendix

Departmental reference number, if relevant:

Signed:	
PLEASE PRINT NAME	
Date	

APPENDIX 1





Unshaded = Palace Gardens Lease



Shaded = Palace Exchange Lease

APPENDIX 2

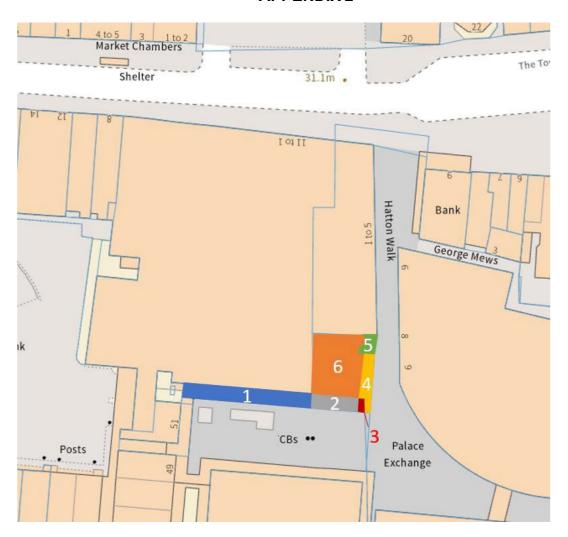


Figure 1: Illustration of the areas of land proposed for Pearsons lease extension. All coloured areas to be granted under a single lease to Pearsons.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

